

## Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 ISO-00 AEC-05 CIAE-00 H-01 INR-07 IO-10

L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 RSC-01 NSC-05

BIB-01 DODE-00 /088 R

DRAFTED BY OSD/LBIRD

APPROVED BY ACDA/IR DKLEIN

ACDA/IR:DLINEBAUGH

OSD:LMICHAEL

JCS:WWOOD

C:WSHINN

EUR/RPM:GCHRISTIANSON

PM/DCA:CFLOWEREE

NSC:SHADLEY

S/S - MR. LUERS

----- 117581

P R 312026Z JAN 75

FM SECSTATE WASHDC

TO USMISSION NATO PRIORITY

INFO USDEL MBFR VIENNA

AMEMBASSY LONDON

AMEMBASSY BONN

USNMR SHAPE

USCINCEUR

S E C R E T STATE 022964

E.O. 11652:GDS

TAGS:PARM, NATO

SUBJECT:FRG AND DUTCH QUESTIONS ON AIR MANPOWER IN MBFR

REF: (A) USNATO 151, (B) STATE 2G3866, (C) STATE 8358

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1. MISSION MAY DRAW ON THE FOLLOWING RESPONSES TO THE FRG

QUESTIONS WHICH ARE KEYED TO PARAS REF A, AS WELL AS ON  
REF D AND ON RESPONSE TO UK QUESTIONS (SEPTEL)

A. CONCERNING PART IB (2)

WE WANT TO EMPHASIZE THE FACT THAT OUR FOCUS REMAINS ON  
EASTERN GROUND FORCE REDUCTIONS. OUR PROPOSAL (REF C) WOULD  
EXPLICITLY RESTRICT THE AMOUNT OF AIR MANPOWER THE EAST  
COULD REDUCE. IT WOULD NOT DIMINISH AND COULD EVEN INCREASE  
THE EASTERN GROUND MANPOWER REDUCTION ORIGINALLY PROPOSED.  
WHILE OUR NEW PROPOSAL IS MORE FORTHCOMING THAN THE CURRENT  
ALLIED POSITION, IT IS STILL CLEARLY DIFFERENT FROM THE  
EASTERN "COMPREHENSIVE APPROACH."

B. CONCERNING PART II A

OUR STATEMENT REGARDING THE CONSTRAINT PLACED ON THE WARSAW  
PACT FORCES BY OUR PROPOSAL IS SIMPLY THAT IT WOULD PLACE  
SOME LIMIT ON FORCES THAT ARE NOT NOW AS SOPHISTICATED AS  
NATO FORCES, ARE IMPROVING, AND ARE NOT CONSTRAINED. THE  
MANPOWER DATA PROVIDED FOR US AIRCRAFT INCLUDES GROUND  
CREWS. IT IS NOT ANTICIPATED THAT THE WEAPONRY OF THE NEW  
AIRCRAFT WILL REQUIRE ANY MORE MANPOWER THAN THAT NOW  
REQUIRED FOR THE SOPHISTICATED ELECTRONICS AND HEAVY  
LOADINGS OF THE CURRENT AIRCRAFT INVENTORY.

C. CONCERNING PART III C

THE OPERATIONAL AVAILABILITY OF TACTICAL FIGHTER AIRCRAFT  
WILL NOT REPEAT NOT BE REDUCED. THE UNITED STATES MADE  
THIS STATEMENT AFTER A FULL REVIEW AND WE HAVE SINCE  
PROVIDED FURTHER ASSURANCES ON THAT SCORE. THE QUESTION  
OF WARNING TIME HAS BEEN DISCUSSED AT LENGTH IN MC-161,  
AND THE SGTA STUDY USED SEVERAL DIFFERENT WARNING  
ASSUMPTIONS. OF COURSE, NO ONE KNOWS HOW MUCH WARNING  
WOULD BE AVAILABLE, BUT WE CAN BE CONFIDENT THAT SHORTER  
PACT BUILD-UP ASSUMPTIONS THAN WERE USED IN THE US  
ANALYSIS (AND THE CONSEQUENTLY SHORTER WARNING TIMES)  
WOULD DECREASE THE SIZE AND EFFECTIVENESS OF THE ASSUMED  
PACT THREAT. AS WE HAVE REPLIED TO UK QUESTIONS (SEPTEL)  
ON CIVILIANIZATION, WE WOULD NOT SEEK A PROVISION THAT  
WOULD PROHIBIT THE USE OF NON-MILITARY PERSONNEL IN CERTAIN  
SUPPORT FUNCTIONS. HOST-NATION REQUIREMENTS WOULD NOT

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NECESSARILY BE INCREASED, ALTHOUGH WE DO BELIEVE THAT AN  
OVERALL REVIEW OF RATIONALIZATION POTENTIAL IS DESIRABLE  
WITH OR WITHOUT MBFR. THE EFFECTS OF REDUCING SUPPORT  
FORCES AND THE UNCONVENTIONAL WARFARE UNIT WOULD HAVE TO BE  
DETERMINED BY WEIGHING THEM AGAINST THE DIMINISHED  
OPPOSING FORCES. WE DO NOT BELIEVE THAT AN ADVERSE EFFECT  
ON THE THEATRE BALANCE WOULD RESULT. QUITE THE CONTRARY,  
WE BELIEVE THAT THE REDUCTION OF THESE RAPIDLY REINTRO-

DUCABLE USAF FORCES IN RETURN FOR SOVIET FORCES COULD  
IMPROVE THE BALANCE.

2. RE: THE NETHERLANDS QUESTIONS

A. THE US HAS BEGUN A NEW STUDY OF SOVIET AIR MAN-  
POWER MAN-TO-AIRCRAFT RATIOS. RESULTS WILL BE FORWARDED.

B. AIR FORCE EQUIPMENT IS MORE SUSCEPTIBLE TO VERI-  
FICATION THAN SOME GROUND EQUIPMENT; THEREFORE, AIR MAN-  
POWER LEVELS CAN BE INFERRED WITH HIGHER CONFIDENCE THAN  
CAN SOME GROUND MANPOWER LEVELS.

C. ALTHOUGH THE MATTER IS STILL UNDER STUDY, ONE  
APPROACH WOULD BE TO SEEK A NON-CIRCUMVENTION PROVISION  
THAT WOULD PROHIBIT "CIVILIANIZATION" OF COMBAT FUNCTIONS  
(RATHER THAN SUPPORT FUNCTIONS), BUT ONE WHICH WOULD NOT  
PROHIBIT NATO FROM FURTHERING ITS CURRENT RELIANCE UPON  
NON-MILITARY PERSONNEL IN CERTAIN SUPPORT ROLES. HERE THE  
DISTINCTION WOULD BE DRAWN BETWEEN A "CIVILIAN" PILOT AND

CIVILIAN COOK OR POSTAL CLERK.

D. THE ABILITY TO EMPLOY AIRCRAFT FROM AREAS  
PERIPHERAL TO THE NGA CURRENTLY FAVORS THE WEST. NATO HAS  
EXTENSIVE AIRCRAFT AND AIRFIELDS ON THE PERIPHERY AND HAS  
SUPERIOR AERIAL REFUELING CAPABILITY, ASSUMING ADEQUATE  
TANKER AVAILABILITY. MOST IMPORTANTLY IN THIS REGARD,  
MOST NATO AIRCRAFT HAVE SIGNIFICANTLY LONGER COMBAT RADIUS  
THAN THE PACT'S. THE MAJORITY OF PACT AIRCRAFT ON THE  
PERIPHERY COULD NOT OPERATE OVER THE CENTRAL EUROPEAN  
BATTLEFRONT WITHOUT FORWARD DEPLOYMENT. BUT MOST NATO  
AIRCRAFT ON THE PERIPHERY DO HAVE SUFFICIENT RANGE TO

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STRIKE ON THE CENTRAL EUROPEAN BATTLEFRONT WITHOUT  
DEPLOYMENT. KISSINGER

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